

# City of Palo Alto Mercury and Dioxin Elimination Policy

The following policy was approved by the Palo Alto City Council on July 17, 2000:

It is a goal of the City of Palo Alto to eliminate the creation of dioxin and its subsequent release to the environment and to eliminate the use of mercury and its subsequent release to the environment. To achieve this goal, the City will evaluate pollution prevention opportunities to eliminate mercury and dioxin sources from municipal, commercial, industrial and residential activities. Scheduling of specific actions will focus on the most cost-effective and preventable sources first.

The mercury elimination strategy will focus on products that contain mercury as an intentional ingredient; laboratory, medical, and manufacturing processes that use mercury; and the combustion of mercury-containing fuels or wastes. The dioxin elimination strategy will focus on products that contain dioxin, manufacturing processes that create dioxin as a by-product, and combustion of fuels or wastes that contain dioxin precursors.

It is recognized that it may not be possible to totally eliminate mercury and dioxin releases due to technological or economic factors. However, significant progress can be achieved by working toward elimination through regulatory and voluntary pollution prevention programs.

For questions regarding Policy implementation, contact Stephanie Hughes or Phil Bobel, Environmental Compliance Division, Public Works, at (650) 329-2598.

## ATTACHMENT 1

### City of Palo Alto's Mercury Elimination Plan for 2000-2001

| Source  | Audiences   | Message / Program   | Staff Implementation Plan  |
|---|---|---|--|
|   |   | MUNICIPAL SOURCI  | ES   |
| Municipal<br>leadership<br>regarding all<br>sources                   | City staff, residents, businesses, industry                                     | City is reviewing opportunities to eliminate mercury releases   | Present Mercury and Dioxin<br>Elimination Policy to City Council<br>for adoption   |
| Fluorescent lights  | Purchasing and<br>Utilities<br>Departments                                      | Recycle fluorescent<br>lights from all City<br>locations  | Facilitate improvements and fill gaps in the internal lamp recycling program   |
|   |   | Purchase low-mercury fluorescent bulbs  | ECD to present purchasing options to Purchasing and Facilities Departments   |
| Impurities in water treatment chemicals                               | Water Department and Wastewater Treatment Operations                            | Need to research<br>possibility of mercury<br>and other metal<br>impurities in water<br>treatment chemicals | ECD to assist other departments with manufacturer communications and product testing to look for mercury and other metals in water treatment chemicals |
| Use of mercury-containing laboratory chemicals                        | Wastewater<br>treatment<br>laboratory   | Consider alternative chemicals  | Review current practices with wastewater lab to determine options and barriers to implementation   |
| Mercury-<br>containing<br>thermometers,<br>switches and<br>manometers | Facilities,<br>Utilities, and<br>Wastewater<br>Treatment<br>Plant<br>Operations | Identify and replace mercury-containing switches and manometers within City operations                      | Identify mercury-containing equipment and review alternatives with Utilities and Public Works staff  |

|   | COMMER  | CIAL AND INDUSTRIA   | AL SOURCES   |
|---|---|--|--|
| Dental<br>amalgam and<br>dental waste<br>mercury                          | Dentists  | Proper management<br>and disposal of waste<br>amalgam and dental<br>wastewater discharges  | In January 2000, initiated stakeholder meetings with Mid-Peninsula Dental Society to design educational campaign   |
|   |   | Options for enhanced collection of mercury and amalgam waste from dental wastewater  | Creating straightforward explanation of proper dental wastewater screening, waste amalgam collection and waste management  |
|   |   |  | The local dental association will deliver the messages to their members (representing 90% of local dentists)   |
|   |   |  | Consider providing easier/free disposal of liquid mercury, waste amalgam and/or wastewater filters at WQCP   |
| Medical use of mercury devices and chemicals                              | Hospital and clinic Environmental Health & SAFETY (EH&S) staff; hospital administrators | Find new opportunities to eliminate mercury in hospital devices and chemicals. Expand on thermometer program and other successful efforts. | Discuss with hospital staff during required semi-annual inspections; create and use a pollution prevention checklist for inspectors; prepare summary of efforts in Minnesota, Boston and elsewhere for use by hospital staff |
|   | administrators  | errorts.   | Track state legislation regarding hospital use of mercury  |
| Switches,<br>manometers<br>and other<br>mercury-<br>containing<br>devices | Facility<br>managers  | Identify and replace<br>mercury-containing<br>equipment whenever<br>feasible   | Create and distribute factsheet<br>listing mercury components and<br>alternative devices, based on<br>analysis conducted regarding<br>similar municipal sources  |
| Mercury-<br>containing<br>thermostats                                     | Building and<br>HVAC<br>contractors   | Recycle mercury-<br>thermostats  Install non-mercury<br>thermostats  | Allow and encourage Small Quantity Generator contractors to bring waste mercury to RWQCP  Mail information to plumbing and heating contractors about hazardous waste disposal options and the RWQCP drop-off program         |

| Fluorescent lights | Facility<br>managers;<br>small-business<br>owners | Recycle fluorescent lights  Purchase low-mercury fluorescent bulbs | Create a fact sheet for facility managers.  If feasible, create a drop-off program for Small Quantity           |
|--------------------|---|--|---|
|                    |   | Tractescent balos  | Generators.  Conduct a rebate program (Utilities Department) for the purchase of low-mercury fluorescent bulbs. |

|                                       | ,                      | RESIDENTIAL SOURC  | CES  |
|---------------------------------------|------------------------|--|--|
| Mercury-<br>containing<br>thermostats | Homeowners; landlords  | Recycle mercury-<br>thermostats  Install non-mercury<br>thermostats              | Continue promoting mercury thermostat drop-off and \$5 coupon program  |
| Fluorescent lights                    | Homeowners and renters | Recycle fluorescent lights Purchase low-mercury fluorescent bulbs                | Encourage recycling of fluorescent lights and conduct a rebate program with the Utilities Department for the purchase of low-mercury fluorescent bulbs.  Work on regional efforts to 1) improve availability of low-mercury lights and 2) create easier drop-off programs once the Universal Waste Rule is in-place. |
| Mercury<br>thermometers               | Homeowners and renters | Recycle mercury<br>thermometers and<br>replace with non-<br>mercury alternatives | Continue promoting thermometer drop-off and coupon program   |

### ATTACHMENT 2

### City of Palo Alto's Dioxin Elimination Plan for 2000-2001

| Source  | Audience   | Messages  | Staff Implementation Plan  |
|---|--|---|--|
|   | -  | MUNICIPAL SOURCE  | S  |
| Municipal<br>leadership<br>regarding all<br>sources | City staff,<br>residents,<br>businesses, and<br>industry | City of Palo Alto is<br>reviewing<br>opportunities to<br>eliminate dioxin<br>releases   | Present Mercury and Dioxin Elimination Policy to City Council for adoption   |
| Sewage sludge incinerator                           | Stakeholders   | Review options to<br>reduce or eliminate<br>dioxin releases from<br>sludge management<br>processes  | Initiate a "Long-Term Goal Study<br>for the RWQCP" in which staff<br>and stakeholders will review long-<br>term options for wastewater<br>treatment processes that reduce<br>or eliminate dioxin releases from<br>the facility |
| Chlorine-<br>bleached paper<br>products             | Purchasing department                                    | Encourage the purchase of process-chlorine-free paper   | ECD to assist Purchasing staff with identifying and pricing alternatives   |
|   |  | products  | Consider altering paper purchasing specifications to mandate process-chlorine-free office and toilet paper   |
| Diesel exhaust                                      | managers tuned up  Consider alternatives                 | _   | Fleet staff to continue using new diagnostic equipment to ensure that diesel fleet is performing as efficiently as possible  |
| each pu   | each purchase opportunity                                | ECD to work with fleet manager to consider alternative, lower emission vehicle engines (especially natural gas and electric) for each category of vehicles as new products become available |  |
|   | INDUSTRIA  | AL AND COMMERCIA  | L SOURCES  |
| Chlorine-<br>bleached paper<br>products             | Purchasing managers                                      | Purchase process-<br>chlorine-free paper<br>products  | Include line item in the pollution prevention checklist to be used in the required semi-annual industrial inspections  |

| Diesel exhaust                            | Fleet managers<br>at businesses,<br>public schools,<br>and other<br>institutions | Keep all vehicles<br>tuned up<br>Consider alternatives<br>to diesel vehicles                              | Include line item in pollution prevention checklist to be used in the required semi-annual industrial inspections  Advise schools of grant opportunities to assist schools in obtaining low-emission vehicles                 |
|---|--|---|---|
|   | R  | RESIDENTIAL SOURCE  | ES  |
| Automobile exhaust                        | Commuters;<br>Employers;<br>Students   | "Cars Pollute Water<br>Too"<br>Dioxin and other air<br>emissions can be                                   | Consider incentives for participants in bike-to-school programs and new participants in employer commuter programs  |
|   |  | reduced with frequent<br>oil changes and tune-<br>ups and by decreasing                                   | Deliver posters and handouts to<br>schoolchildren with "Cars Pollute<br>Water Too" message  |
|   |  | auto use  | Utilize Earth Day and other special events to distribute message.   |
| Diesel exhaust                            | People looking<br>to purchase a<br>diesel vehicle                                | Consider non-diesel alternatives  | Consider newspaper ads in the classified section  |
| Existing fireplaces                       | Homeowners   | Decrease use of fireplace; burn hardwoods or pressed logs; do not burn soft wood, wrapping paper or trash | ECD to promote public outreach campaign, including utility bill insert and newspaper ads  |
| Fireplaces in<br>new homes or<br>remodels | City planners; architects  | Due to health and ecosystem issues, new construction should include only U.S. EPA-approved fireplaces     | Support new fireplace ordinance  Develop multi-department literature to combine health, earthquake and safety messages in new construction information  |
| Chlorine-<br>bleached paper<br>products   | All residents  | Reduce releases of dioxin to our environment by purchasing process-chlorine-free paper products           | ECD outreach campaign to residents through their employer newsletters and e-mail, community groups and clubs and newspaper ads  Consider giving away free chlorine-free paper samples at fairs, festivals and farmers markets |

| Laundry/  | Homeowners | Consider gray-water | While not a priority for 2000-01, |
|-----------|------------|---------------------|-----------------------------------|
| graywater |            | irrigation systems  | consider collaborating with water |
|           |            |                     | conservation programs in drought  |
|           |            |                     | years                             |